



The Healthy Food Policy Project's Emerging COVID-19 Local Government Food Access Policy Index

Thursday, April 16, 2019





Public Health Law Center

- Our mission: *Improving health through the power of law.*
- Our services include helping partners shape local, state, and national health policies; and creating resources that help others understand opportunities to improve community health.





www.healthyfoodpolicyproject.org







USDA United States Department of Agriculture National Agricultural Library

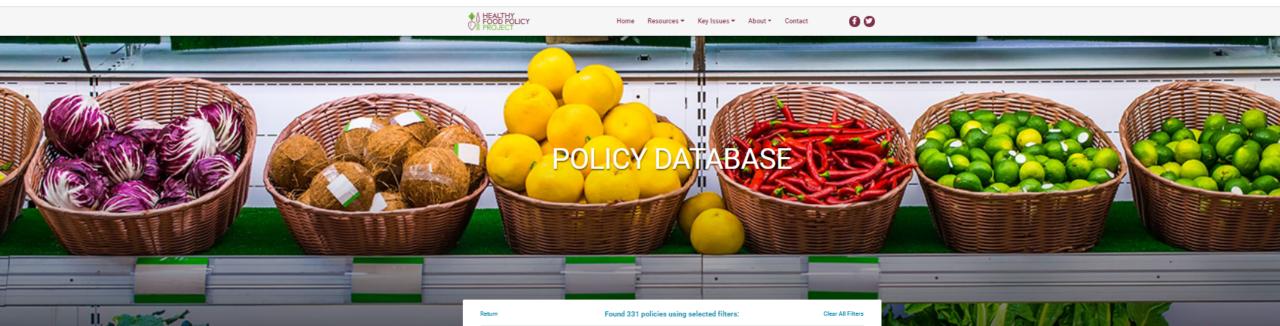


Legal technical assistance





Identify and elevate **local laws** that seek to promote access to healthy food, and also contribute to strong local economies, an improved environment, and health equity, with a focus on socially disadvantaged and marginalized groups.





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Other

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MUNICIPAL COVID-19 FOOD ACCESS POLICIES

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SORTABLE COVID-19 FOOD ACCESS MUNICIPAL POLICY INDEX

LOCAL GOVERNMENT POLICIES TO SUPPORT FOOD ACCESS DURING THE COVID-19 PANDEMIC – AN INDEX

This index includes formal municipal policies* that accelerate, prioritize or facilitate food access during the COVID-19 pandemic and other emergency periods through measures that:

a) exceed ordinary non-emergency-time policies; and/or

b) specifically prioritize health and/or equity considerations.

School district policies and other special board policies are not included. Policies that merely define food establishments, such as restaurants and grocery stores, as essential businesses or otherwise allow them to operate with or without modifications amid other business closures are also excluded unless they emphasize services for priority populations or access to fresh foods.

*Written laws, regulations, executive orders and organizational policies that have been formally adopted or passed by a government entity (including ordinances, resolutions, codified laws, and administrative policies).

To access a sortable version of the index, please click the green sortable index button below, or on the top right corner of this page. If you know of a policy that we don't have yet, please click the blue suggest a policy button below.

Polloy Type	8tate	Jurisdiction	Polloy	Link to Polloy Document	Description
Closure and Restricted Operation Exemptions for Food Service Establishments Serving Priority Populations	Arizona	Tolieson	Proclamation of the Mayor of the City of Tolleson Declaring a Local Emergency to Address Covid-19, § 4 (Mar. 17, 2020)	https://www.toliesonaz.org/CivicAlert s.aspx?A/D=269	This section exempts food banks and food pantries from mandatory closures and operating restrictions imposed by the proclamation.
Closure and Restricted Operation Exemptions for Food Service Stabilishments Serving Priority Populations	California	Berkelay	Order of City Health Officer, 55 10(f)(i)(v).(xii) (Mar. 16, 2020)	https://www.chyofberkeley.intolupioa dadelies.Haaith Human Servicasti evel 3 - Public Healthofficer-order-to- berkeley-health-officer-order-to- sheiter-in-place.pdf	These provisions carve out exemptions to the City's cessition of business order for ordan "resential businesses" including e.g., food banks, businesses that offer food and "other necessities of Iter for "economically disadivantaged or otherwise needy individuals," and schools that typically offer food service (provided they do so a pick-up and take-away basis only).
Closure and Restricted Operation Exemptions for Food Service Establishments Serving Priority Populations	California	Los Angeles	Los Angeles, Cal., Public Order Under City of Los Angeles Emergency Authority (Mar. 15, 2020)	https://www.lamayor.org/sites/p/files/ wph445/tarticle.interMayor%205arc eth %20Emergency%2010fac%20 %20March%2015%202020.pdf	Item 4 of the order exempts specific establishment types including catterias, commissarias, and restaurants located within hospitals, nursing homes, or similar facilities; and food banks from general order prohibiting restaurants and retail food facilities from serving food for



Preemption



What is preemption?

- Preemption occurs when a state or federal government body passes a law or issues agency rules that eliminate or restrict the authority of local governments to regulate a certain issue.
- When local laws are preempted they usually have no force or effect.

Why does it matter for healthy eating policy?



- A preemptive state or federal law can invalidate local healthy eating policies.
- Once enacted, preemptive laws are traditionally difficult to repeal, and can affect the legal and advocacy landscape for years to come.



Preemption during COVID-19

• As always, preemption remains a challenge to local control during the COVID-19 pandemic.



Resources?

- The Public Health Law Center maintains a webpage with resources about preemption:
 - <u>https://www.publichealthlawcenter.org/topics/other-public-health-law/preemption-public-health</u>
 <u>law/preemption-public-health</u>

PUBLIC HEALTH			Search
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Preemption occurs when, by legislative or regulatory ac a "lower" level over a given issue. Express preemption	Liability		
Implied preemption happens when a court finds that a li- guarantee that a federal or state law will not preempt st For example, a federal law might state: "Nothing in this	Resources		
The federal government has very broad authority to pre regulators have virtually unlimited authority – if they cho have broad authority to preempt local laws. The ways in	Untangling the Preemption Doctrine in Tobacco Control (2018)		
is a home rule or statutory city/county, but the same ge a municipality can have, the taxing power is delegated I revoke the power – and therefore preempt local taxing a	Kansas' Government Control of Local Food Policies Law (2016)		
Local control of health and public health matters has nu Secretary for Health in the US Department of Health an the local level." Local control provides for greater accor	Why Preemption is Bad for Tobacco Control (2014)		
even be neighbors). Local policy makers can craft laws diverse communities to adopt appropriate protections for	lies, which fosters innovation and allows	Preemption: The Biggest Challenge to Tobacco Control (2014)	
Local control and grassroots movement building can en even if they are initially unsuccessful, are powerful publi for policy change, and can lead to healthier social norm public education is likely to occur at the community leve	Preemption and Tobacco Control: Latest Tales from the Field (2013)		
the major reason grassroots movements form - to pron consequences for effective grassroots movement buildi spark a chain reaction of policy education and social no	note policy changes that improve community her ing. Allowed to grow, grassroots movements and	alth –preemption can have unforeseen	Assessing the Impact of Federal and State Preemption in Public Health: A Framework for Decision Makers
Preemption and local control are nearly universal issue: prevention. Preemption, once passed, is also very diffic proposals, the public health community should consider grassroots movement building.	Preemption and Movement Building: Checklist for Advocates & Other Decision Makers		
Under limited circumstances, preemption can be approp	priate, as in the case of the Airline Smoking Ban	1. Because commercial aircraft pass rapidly	Dreamstian and the Dublia's Lleath: Nou



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